Effective Messaging:

Changing the Outcome of the Event











Communicating

Hurricane Threats & Impacts

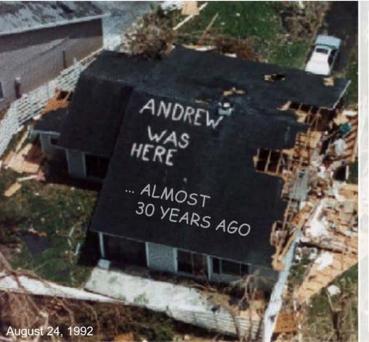
David Sharp

Meteorologist-in-Charge NOAA/National Weather Service Melbourne, FL









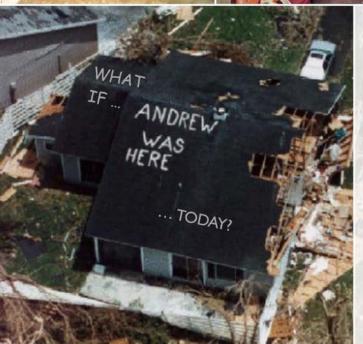


Communicating Hurricane Threats & Impacts

David Sharp

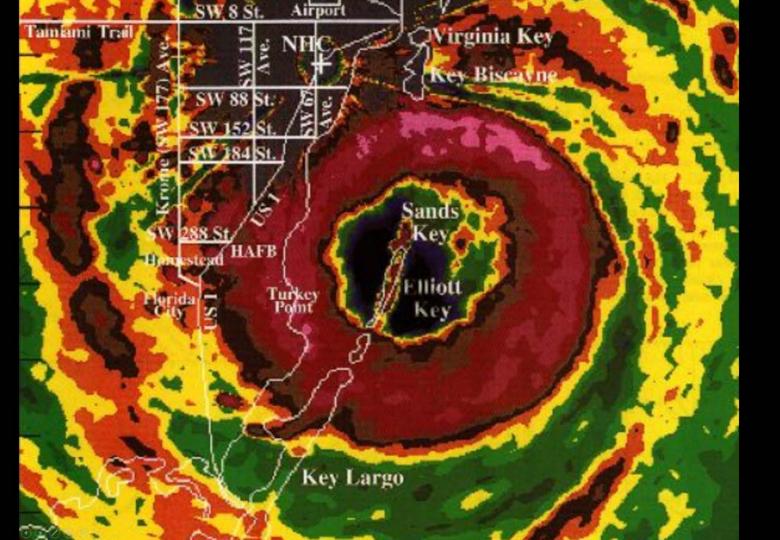
Meteorologist-in-Charge NOAA/National Weather Service Melbourne, FL







When the
Physical Science
intersects the
Social Science



HLORID





QUESTION: If you could go back in time to about 12-18 hours before Hurricane Andrew's landfall and take with you the knowledge of the wind impacts about to be realized, what main message would you have for the people of Homestead, FL?



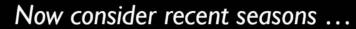


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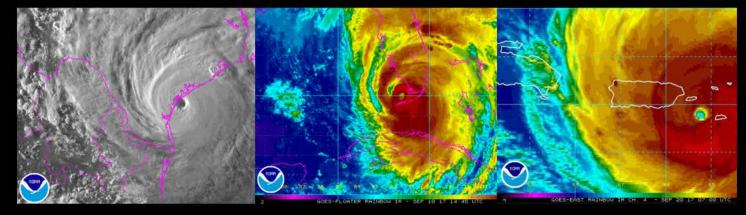
"The probability of hurricane force winds is increasing for Homestead."

"A hurricane warning remains in effect for South Florida, which includes the town of Homestead."

"Act now to protect your life! This is an extremely dangerous and potentially catastrophic wind situation for Homestead."







Hurricane Harvey

Hurricane Irma

Hurricane Maria





Hurricane Michael (2018)











It's All About Impacts



"The Impact Footprint"

Hurricane Hazards:

- High Wind
- Storm Surge & Tide
- Flooding Rain
- Pounding Surf/Dangerous Seas
- Tornadoes & Waterspouts





Messaging Types

Community Decision-making

- Emergency Managers
- Community plans
- Potential impacts relative to established weather/water thresholds and triggers

· Personal Decision-making

- Public; Individuals/Families; Small Businesses
- Personal plans
- Potential impacts relative to local watches/warnings; any orders issued from local officials

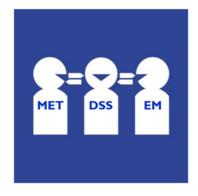
Limited sophistication with some safety instruction included





Making Things Simple

- **FACT**: The majority of our customers are not meteorologists, hydrologists, or oceanographers.
 - "Some are weather-wise; most are other-wise."
- To effectively communicate, we must learn to speak the language of the customer.
 - Especially during emergencies when lives are imperiled.



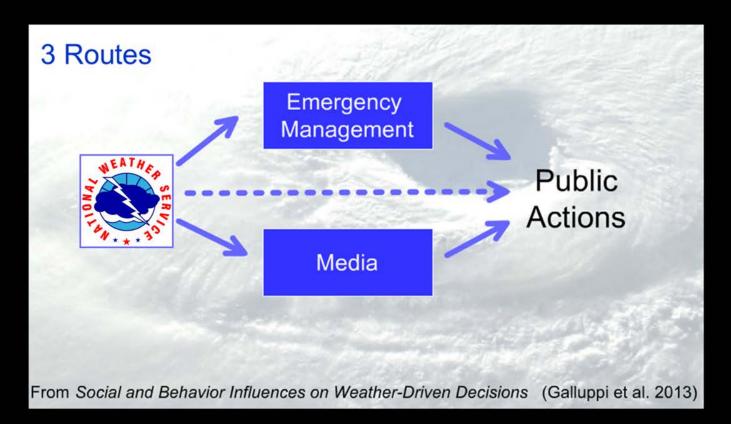


Making Things Simple

- Our science-based hurricane information must be:
 - Distilled ... focused and succinct; nice and concise
 - Translated ... put in customer-speak
 - Interpreted ... maintain message meaning



Communication of Weather-related Hurricane Emergency Information



Public Safety Messaging

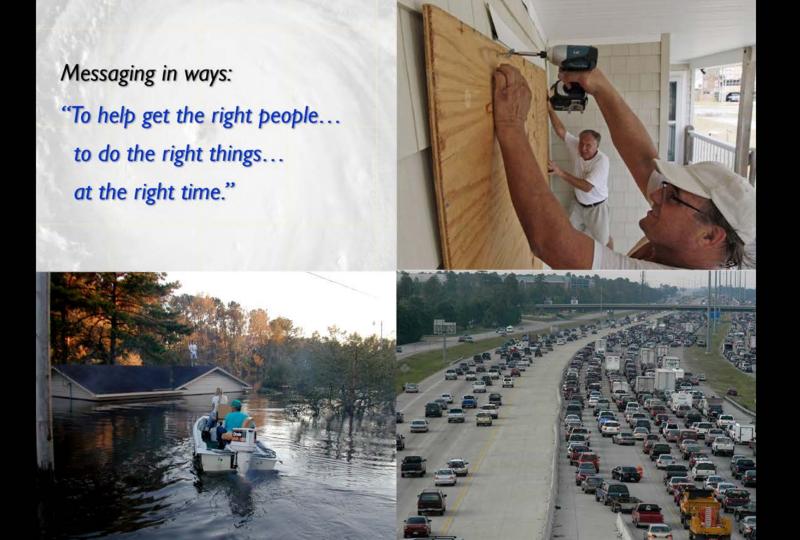
1. <u>Coordinate</u> Public Safety Messages

in conjunction with emergency management partners

2. <u>Communicate</u> Public Safety Messages

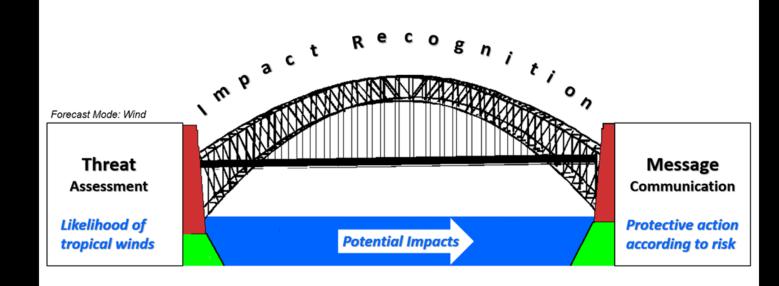
in conjunction with media partners

An integrated approach

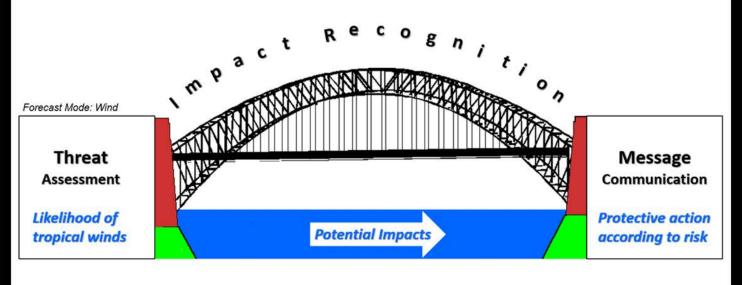




Relatable Information = Actionable Information August 26, 2011 8:00 AM Advisory Cat 2 (marginal Cat 3 Large cyclone Moving north at 14 mph Good IRene! **Realized Impacts Potential Impacts** Impacts = Customer Language



<u>Impact Recognition</u>: Bridges the latest threat assessment to a well-calibrated message by considering the imperilment to life and/or potential property damage ... according to locally established thresholds and community impact descriptions.





Public Messaging

THINKING AND FEELING



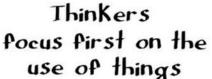
Thinkers focus first on the use of things



Public Messaging

THINKING AND FEELING







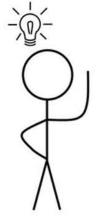
Feelers focus first on the meaning of things



aLittleBilofferSonality.com

Public Messaging

THINKING AND FEELING



Thinkers Pocus Pirst on the use of things



Feelers focus first on the meaning of things

"Act now to protect your life! This is an extremely dangerous and potentially catastrophic wind situation for Homestead."

Societal Vulnerability to Hurricanes

Exposure: Incidence:



Societal Vulnerability to Hurricanes

Exposure: Incidence:

Populations at Risk

Properties at Risk

Community Preparedness



Societal Vulnerability to Hurricanes

Exposure:

Incidence:

Populations at Risk

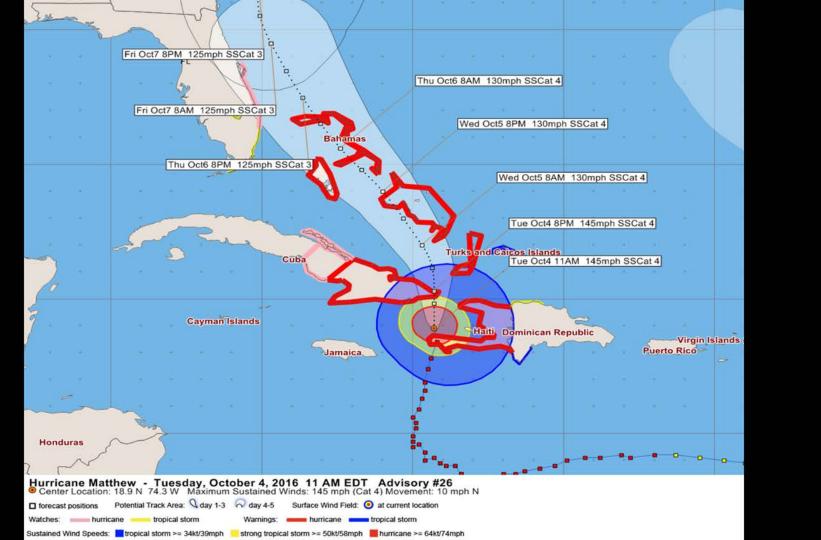
Frequency / Return Period

Properties at Risk

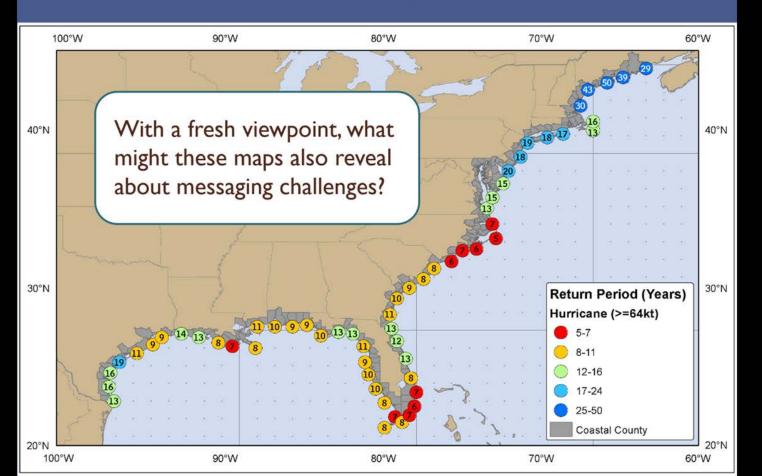
Intensity

Community Preparedness

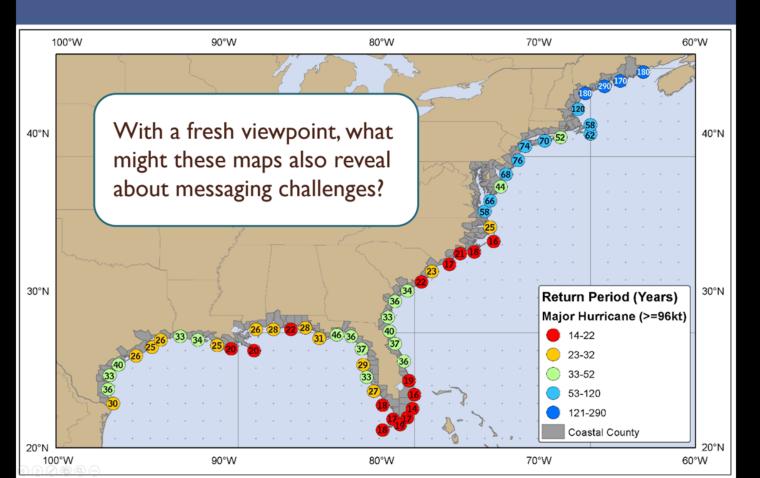




Return Frequencies



Return Frequencies

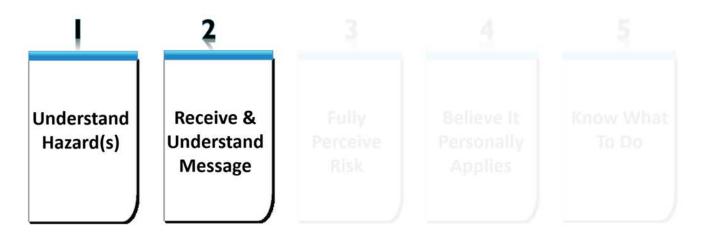






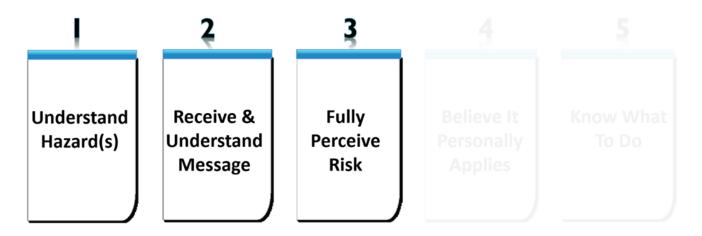


Appropriate Protective Action

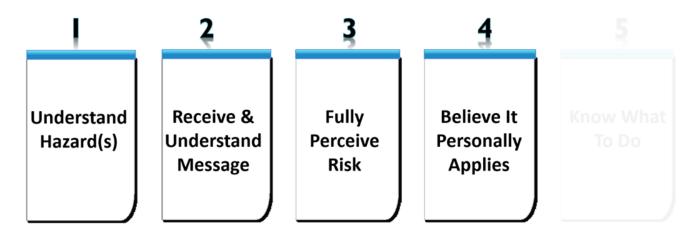


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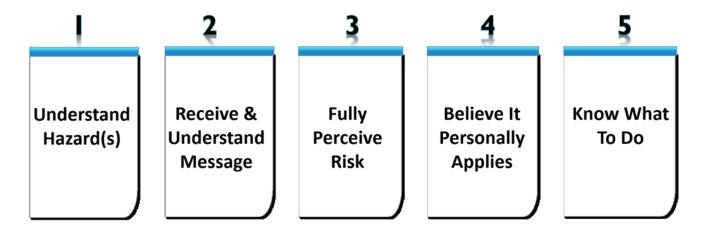


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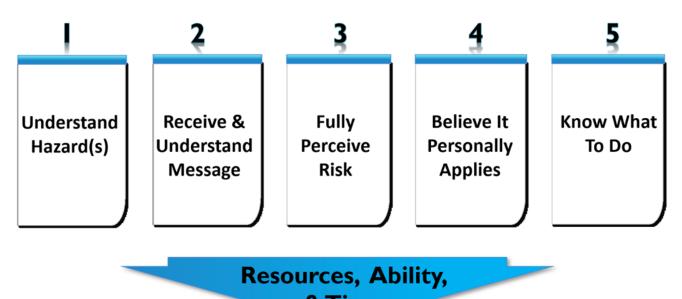


Appropriate Protective Action





Appropriate Protective Action



& Time

Appropriate Protective Action



The Nature of Information



- A Danger of the Information Age we can now yield an overwhelming volume of weather/water data and information.
 - But, are we simply adding to the information fire hose?





The Nature of Information



- Providing increasingly more information of ambiguous utility is not helpful.
- This neither helps community decision-makers nor serves the public!
 - "Drowning in Information"
 - "Information Overload & Paralysis"
 - "Over-Anxiety & Hurricane Fatigue"



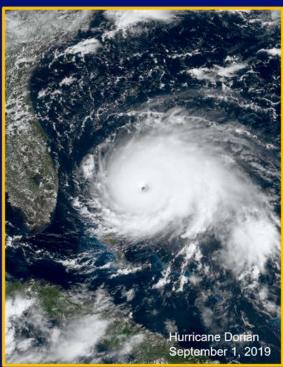
Mental Noise Model

Stress affects information processing



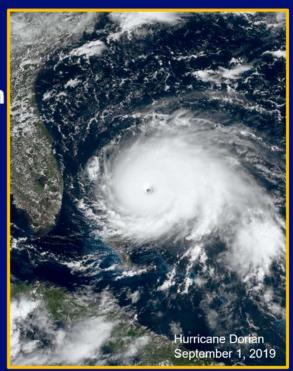
Mental Noise Model

- Stress affects information processing
- Impact of stress on attention (Covello)
 - High stress conditions: people lose 80 – 90% of what they hear
 - Scientific facts account for less than 5%



Mental Noise Model

- Stress affects information processing
- Impact of stress on attention (Covello)
 - High stress conditions: people lose 80 – 90% of what they hear
 - Scientific facts account for less than 5%
- Effect of emotion on information seeking (Turner, et al, 2006)
 - Greater emotion = less information retention





The Nature of Information



- Information Management Age we must move beyond the information age and onward to the information management & decision support age.
 - Providing targeted, actionable, and timely information
 - While remaining a trusted source



Being a Trusted Source Makes the Difference



Supporting Both Community Actions & Family Actions





Craig Fugate, FEMA Director (retired)



For community decision-making ...



Craig Fugate, FEMA Director (retired)

- I <u>need</u> to listen to someone who is credible.
 - Credibility = Expertise + Trust



For community decision-making ...



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- I <u>want</u> to listen to someone who understands.
 - Understanding = Empathy + Trust



For community decision-making ...



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What is the one thing everyone wants but we cannot provide?





What is the one thing everyone wants but we cannot provide?

... a perfect forecast !!!





What, then, should be our intent?



What, then, should be our intent?



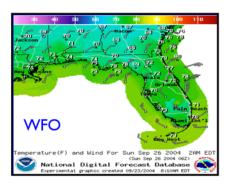


"Our mutual intent is to change the outcome of the event!"

We ...

• Are comfortable with conveying our latest forecast



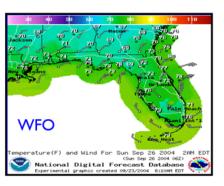


We ...

- Are comfortable with conveying our latest forecast
- But still struggle with conveying forecast uncertainty
 - Rules of Thumb (subjective; empirical)
 - Error Cone (track errors only)





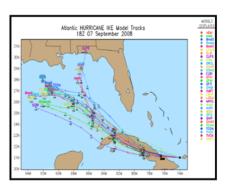


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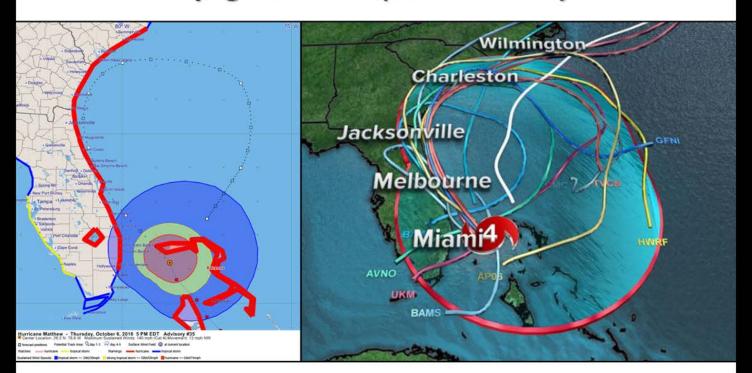
- Are comfortable with conveying our latest forecast
- But still struggle with conveying forecast uncertainty
 - Rules of Thumb (subjective; empirical)
 - Error Cone (track errors only); Spaghetti Plots (for confidence)
 - Wind Speed Probabilities (for critical thresholds)





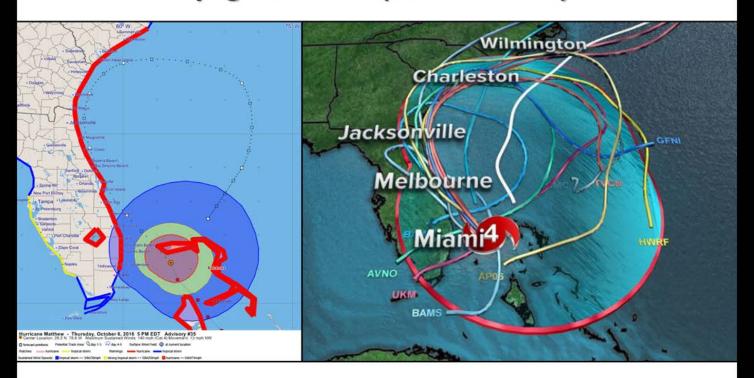


Spaghetti Plots (as seen on TV)



What's the main message?

Spaghetti Plots (as seen on TV)



What's the main message?

Helping? ... or ... Hurting?

Scenario Types for Supporting Decisions



Latest Forecast

Most Likely Scenario

Most Likely Alternate Scenario

Reasonable Worst Case Scenario

Reasonable Best Case Scenario

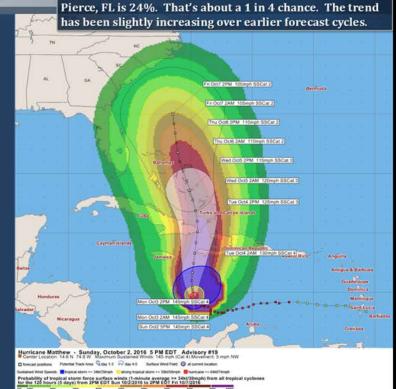


Situation Overview

East Central Florida & Adjacent Coastal Waters

According to the latest forecast...

- A most likely scenario still keeps Matthew to the east of the Florida Peninsula.
 - Offering significant marine and coastal/beach concerns to ECFL
- An alternate scenario could bring Matthew closer to ECFL.
 - Increasing the concern for potential wind impacts for land locations



The probability for tropical storm force winds at Fort





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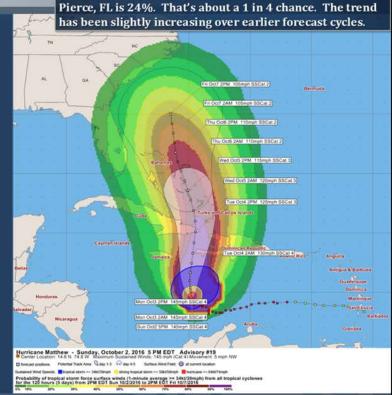
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<u>Key Point</u>: It is possible for a major hurricane to be in our vicinity (ECFL) by mid-late week.



The probability for tropical storm force winds at Fort





Situation Overview

East Central Florida & Adjacent Coastal Waters

The probability for tropical storm force winds at Fort Pierce, Fl. is 24%. That's about a Lin 4 chance. The tren

Accord

Key Point & Public Safety Message:

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Situation Overview

East Central Florida & Adjacent Coastal Waters

The probability for tropical storm force winds at Fort Pierce, FL is 24%. That's about a tind chance. The trop

Accust

Key Point & Public Safety Message:

It is possible for a major hurricane to be in our vicinity by mid-late week.

Stay informed of the latest forecast.

Review your hurricane emergency
plan and check your seasonal supplies.

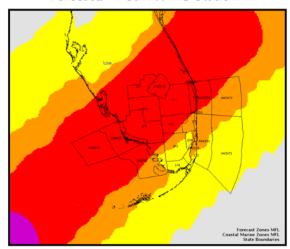




To be safe, to what extent should preparations be made?

Wind Threat
Potential for wind greater than 110 mph
Potential for wind 74 to 110 mph
Potential for wind 58 to 73 mph
Potential for wind 39 to 57 mph
Wind less than 39 mph

Forecast: "Peak Wind Swath"



Most Likely Scenario

No Safety Margin

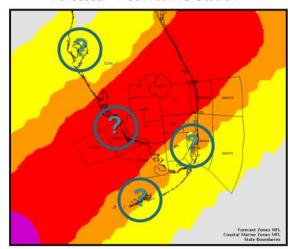


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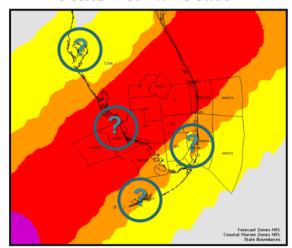
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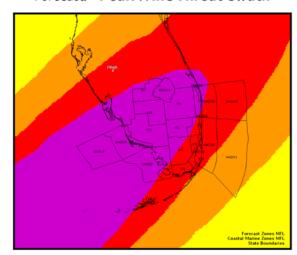
Forecast: "Peak Wind Swath"



Most Likely Scenario

No Safety Margin

Forecast: "Peak Wind Threat Swath"



Reasonable Worst Case Scenario

Wide Safety Margin



Threat Assessments x 4



Wind

Storm Surge

Wind Threat

Potential for wind greater than 110 mph Potential for wind 74 to 110 mph

> Potential for wind 58 to 73 mph Potential for wind 39 to 57 mph

Wind less than 39 mph

Tornado Threat

Potential for an outbreak of tornadoes Potential for many tornadoes

> Potential for several tornadoes Potential for a few tornadoes

Tornadoes not expected

Tornadoes

Flooding Rain Threat - NAS Miani FL Flooding Rain

Storm Surge Threat Potential for storm surge flooding greater than 9 ft above ground

Potential for storm surge flooding greater than 6 ft above ground

Potential for storm surge flooding greater than 3 ft above ground

Potential for storm surge flooding greater than 1 ft above ground

Little to no storm surge flooding

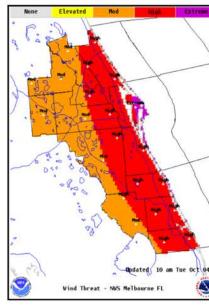
Flooding Rain Threat

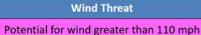
Potential for extreme flooding rain Potential for major flooding rain

Potential for moderate flooding rain

Potential for localized flooding rain

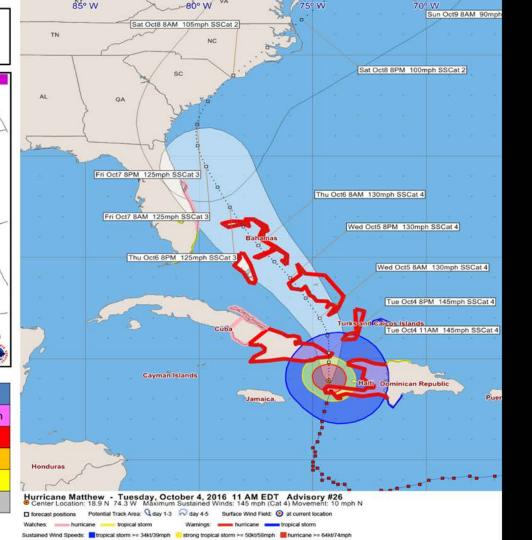
Little to no potential for flooding rain

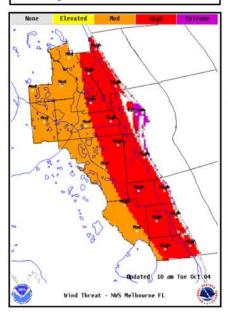




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Wind Threat

Potential for wind greater than 110 mph

Potential for wind 74 to 110 mph

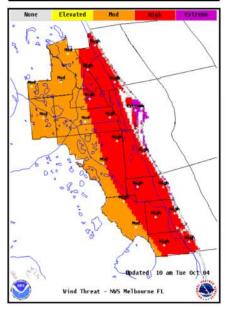
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Key Point & Public Safety Message:

The threat to our area from Hurricane Matthew has increased. A hurricane watch is now in effect.



Wind Threat Potential for wind greater than 110 mph Potential for wind 74 to 110 mph Potential for wind 58 to 73 mph Potential for wind 39 to 57 mph Wind less than 39 mph

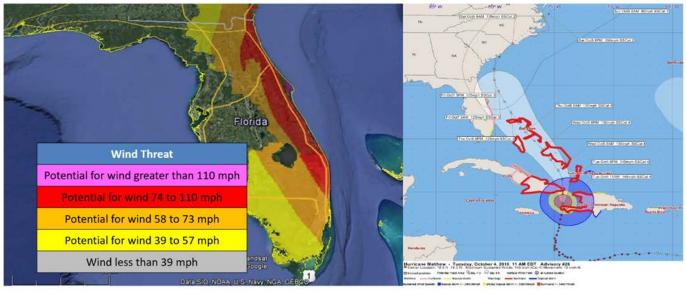
Key Point & Public Safety Message:

The threat to our area from Hurricane Matthew has increased. A hurricane watch is now in effect.

People located in coastal counties should prepare for the threat of hurricane force winds while those on barrier islands should make ready for possible extreme winds. Listen for evacuation orders, and heed them if issued.

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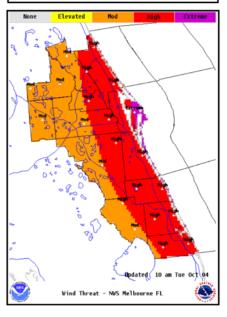
Wind Threat Mosaic (HTI)



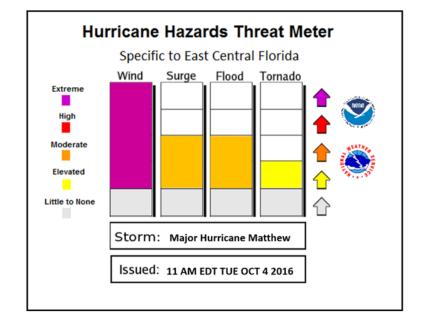






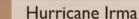




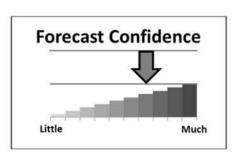


Composite Hazards Bar Chart

Hazards Assessment

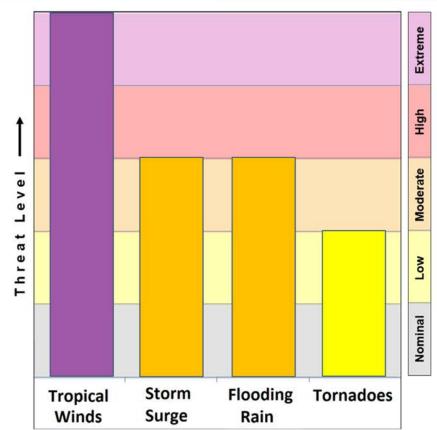






Main Hazards:

- Extreme wind threat
- Other Hazards:
 - Moderate threat of storm surge
 - Moderate threat of flooding rain





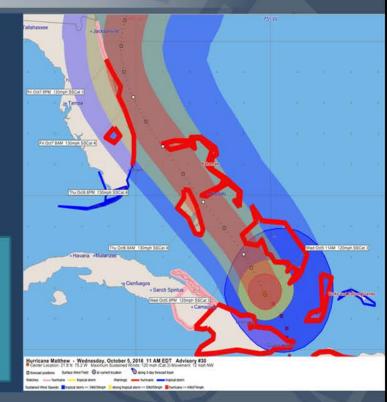
Situation Overview

East Central Florida & Adjacent Coastal Waters

- · This is a very serious situation! Major Hurricane Matthew is headed for ECFLI
- · Hurricane Warnings are now in effect for all ECFL counties, except for Lake County where a Tropical Storm Warning is now in effect

Key Point: A rare and historic hurricane event in the making.

The situation is very serious! Wind and surge impacts to coastal counties could be devastating.

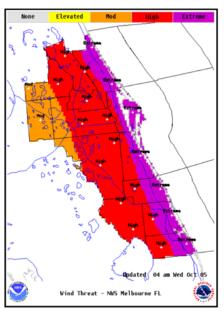




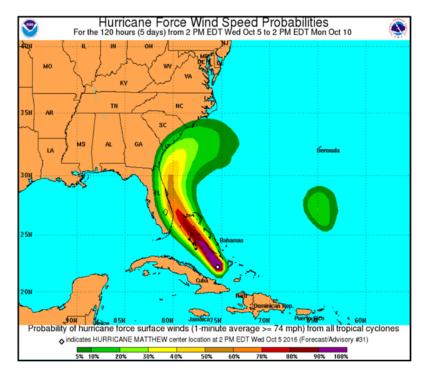












Extreme Wind Threat

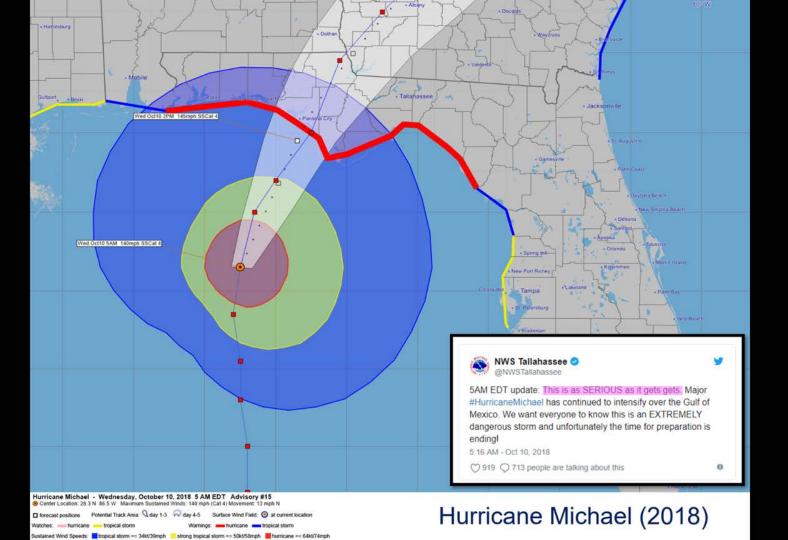
- Most locations along the ECFL coast have a similar chance to receive hurricane force winds
- The best chance for major hurricane force winds is east of I-95, especially for the barrier islands and Cape Canaveral

"[Brace yourselves for a] heartbreaking loss of life. Hurricane Matthew is likely to make history ... and we don't want you to be part of that history."





...HURRICANE EMERGENCY: This is an Extremely Dangerous Situation...



Hurricane Irma (2017)



A simple, but highly effective, hurricane message!

Cause: Extreme Wind/Surge

Effect: "Nowhere will be safe"



Using "BIG" Words

Great motivators, but use sparingly.



Some Things You Should Know



- Hurricane Irma remains powerful and very dangerous !!!
- Irma likely to bring extreme winds to South and Central Florida late this weekend Sustained winds could be greater than 110 mph along with higher gusts Hurricane Watches have been issued for parts of ECFL.

 - Hurricane watches are in effect for the Treasure Coast and near Lake Okeechobee Additional watches and initial warnings likely issued tomorrow
- To be safe evacuations/preparations should be completed before Saturday afternoon Lives and livelihoods are greatly imperiled !!!

 - The threat to life and property is extreme; wind damage may be devastating
 - Potential impacts from storm surge and flooding rain are also of particular concern
 - Tornadoes will become an increasing concern with any westward shift in track

Public Safety Message: "Listen to local officials. Evacuate if ordered to do so. If you are vulnerable to high winds, make plans to relocate to safer shelter. Now is the time to ready yourself and your loved ones for a possible extreme hurricane event."

9/7/2017 11:30 PM

For East Central Florida & Adjacent Coastal Waters

The Power of



Hurricane Dorian (2019)

Martin

522 PM EDT Sun Sep 1 2019

...HURRICANE WARNING IN EFFECT...

Martin County Stuart, FL

A Hurricane Warning means hurricane-force winds are expected somewhere within this area within the next 36 hours

A Storm Surge Warning means there is a danger of life-threatening inundation, from rising water moving inland from the coastline, somewhere within this area within the next 36 hours

* LOCATIONS AFFECTED

- Stuart
- Hobe Sound

* WIND

- LATEST LOCAL FORECAST: Equivalent Tropical Storm force wind
 - Peak Wind Forecast: 40-50 mph with gusts to 75 mph
 - Window for Tropical Storm force winds: early Monday morning until early Wednesday morning

POTENTIAL THREAT TO LIFE AND PROPERTY: Potential for wind 74 to 110 mph

- The wind threat has remained nearly steady from the previous assessment.
- PLAN: Plan for life-threatening wind of equivalent CAT 1 or 2 hurricane force due to possible forecast changes in track, size, or intensity.
- PREPARE: Remaining efforts to protect life and property should be urgently completed. Prepare for considerable wind damage.
- ACT: Move to safe shelter before the wind becomes hazardous

- POTENTIAL IMPACTS: Extensive

- Considerable roof damage to sturdy buildings, with some having window, door, and garage door failures leading to structural damage. Mobile homes severely damaged, with some destroyed. Damage accentuated by airborne projectiles. Locations may be uninhabitable for weeks.
- Many large trees snapped or uprooted along with fences and roadway signs blown over.
- Some roads impassable from large debris, and more within urban or heavily wooded places. Several bridges, causeways, and access routes impassable.
- Large areas with power and communications outages.

Florida's Space & Treasure Coasts

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Threat Statements:

Actionable information that is proportional to the threat and according to phase of the event.

- Media Sound Bites
 - Interviews; Products/Services
- Social Media Posts
 - FaceBook; Twitter; Instagram
- Facilitate Media Messaging
 - NWSChat; TV Crawls
- Facilitate EM Messaging
 - Smart Devices/Signs
 - IDSS Briefings



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- POTENTIAL THREAT TO LIFE AND PROPERTY: Potential for wind 74 to 110 mph
 - The wind threat has remained nearly steady from the previous assessment.
 - PLAN: Plan for life-threatening wind of equivalent CAT 1 or 2 hurricane force due to possible forecast changes in track, size, or intensity.
 - PREPARE: Remaining efforts to protect life and property should be urgently completed. Prepare for considerable wind damage.
 - ACT: Move to safe shelter before the wind becomes hazardous.

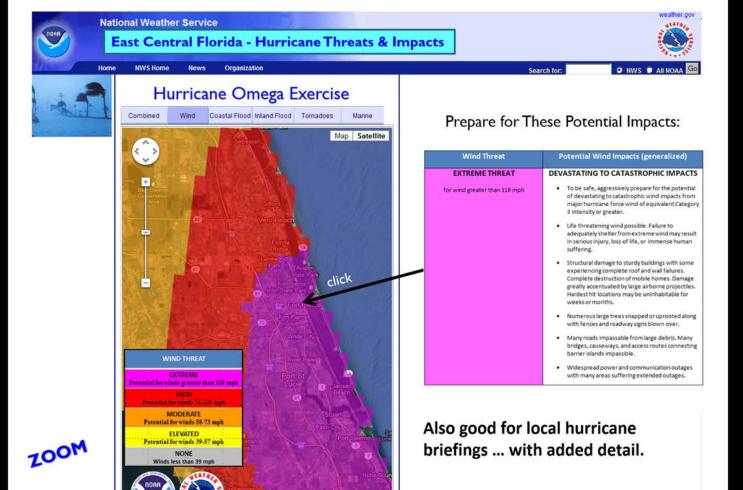
POTENTIAL IMPACTS: Extensive

- Considerable roof damage to sturdy buildings, with some having window, door, and garage door failures leading to structural damage. Mobile homes severely damaged, with some destroyed. Damage accentuated by airborne projectiles. Locations may be uninhabitable for weeks.
- Many large trees snapped or uprooted along with fences and roadway signs blown over.
- Some roads impassable from large debris, and more within urban or heavily wooded places. Several bridges, causeways, and access routes impassable.
- Large areas with power and communications outages.

Florida's Space & Treasure Coasts

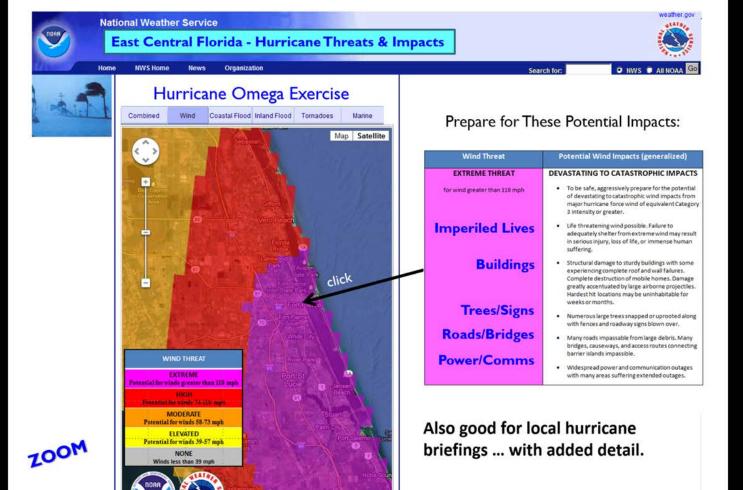
WIND

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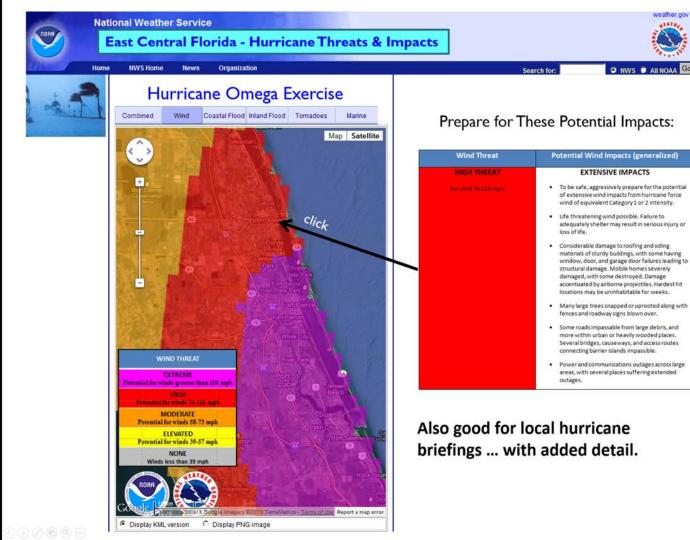
agery 62013 TerraMetrics - Terris of Use Report a map error

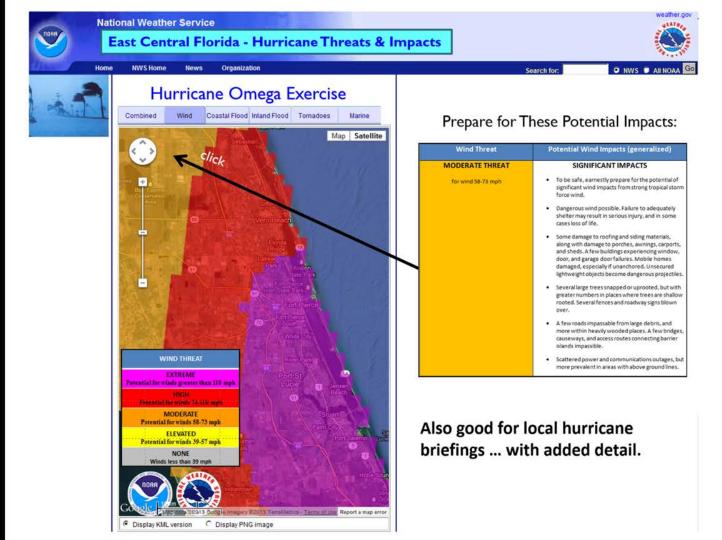
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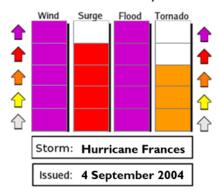


All Hazards Assessments



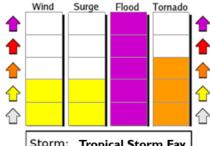
Hurricane Frances - All Hazards

Saint Lucie County, FL



Tropical Storm Fay - All Hazards

Lat/Lon 28.12N 80.62W



Storm: Tropical Storm Fay

19 August 2008 Issued:

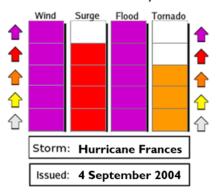


All Hazards Assessments



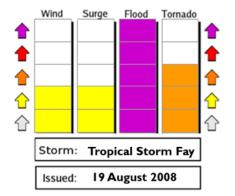
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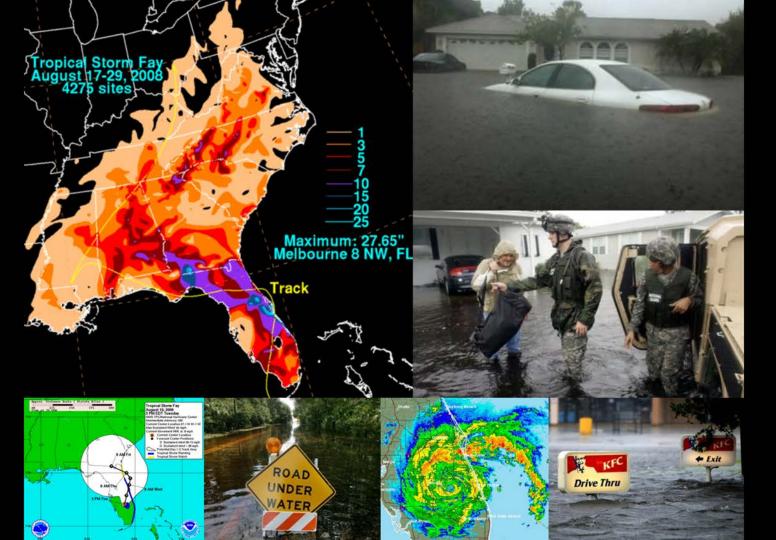
Lat/Lon 28.12N 80.62W



"Emoticons"
to help overcome
language barriers?



Community Distress Index



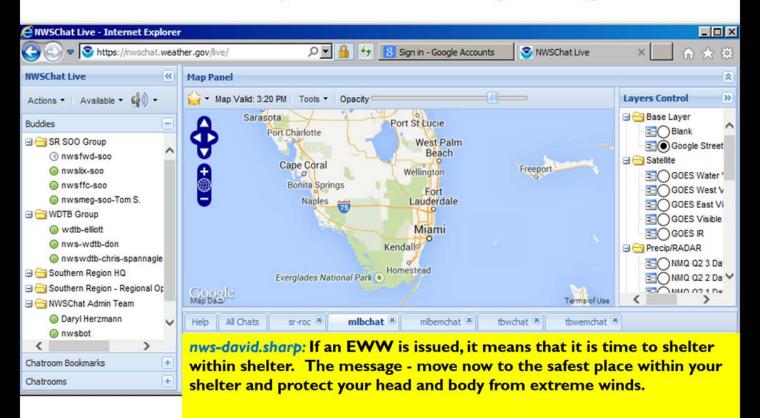
Using Social Media to Communicate Public Safety Messages

Kimberly Prosser, Former Director Brevard County Emergency Management

- EM & WFO sharing and commenting on each others' Facebook posts and re-tweeting on Twitter increases the ...
 - Timeliness of information received
 - Visibility of posts and agencies themselves
 - Credibility as one agency bolsters credibility of the other
 - Accuracy as EMs no longer need to rewrite WFO alerts/emails
 - Interaction public is likely to interact with both entities
 - Reach each agency's audience is largely unique
 - Opportunity to inform one more citizen.

NWSChat

Use of NWSChat to keep the media "on message" during the event.





543 am | Extreme Wind Warning for Brevard [FL] till Oct 7, 7:15 AM EDT forecast.weather.gov/product.php?si ...



Fact Sheet:

Extreme Wind Warnings





Extreme hurricane winds ... are associated with the eyewall of major hurricanes of Category 3, 4, or 5 intensity. When they threaten, lives are greatly imperiled even for those who have already sheltered from the storm. For any given city or town along the coast, the occurrence of such deadly winds is rare. However, when they do occur skies become filled with flying debris as large objects become airborne. Damage can be devastating to catastrophic as buildings once thought to be safe are blown apart by winds exceeding 110 mph. During Hurricane Andrew (1992), the winds reached 165 mph in South Florida and caused many to scramble in search of a safer place within whatever was left of their home or shelter as extreme winds blew all around them.

Whenever extreme hurricane winds threaten, the local National Weather Service office now issues an *Extreme Wind Warning (EWW)* at the imminent onset (about 1 hour before arrival) of winds greater than 110 mph. The intent is to leverage the final opportunity to save lives by encouraging people to move to the safest place within their home or shelter. Since it's hard to know exactly when or where the narrow path of extreme winds will

ultimately occur with a major hurricane, the EWW offers last chance information to save lives.

When extreme wind warnings are issued ...

- Move to the safest place within your home or shelter such as a small interior room or hallway.
- If possible, take your flashlight and cell phone with you. Keep your shoes on (closed-toe).
- Protect your head and body making good use of pillows, cushions, helmets, etc.
- Take the same protective action as if a violent tornado was approaching.

Shelter within Shelter ... the recommendation to urgently move to the safest place within your hurricane shelter.



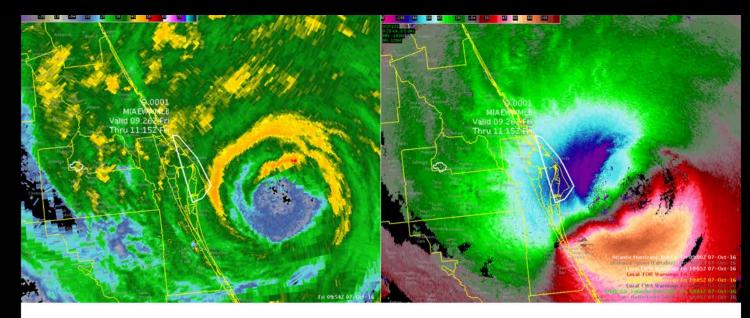
National Weather Service Melbourne, FL www.weather.gov/mlb/

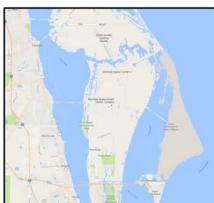
Local Fact Sheets

Pre-made hand-outs; ready to give to reporters









Extreme Winds & Major Hurricane Matthew





Hurricane Winds

When wind speeds reach tropical storm strength, they become dangerous. That's why evacuation plans and shelter decisions are based on these speeds. If winds reach hurricane strength, the threat to life and property significantly increases. The wind threat is extreme with hurricanes of Category 3 force or greater.



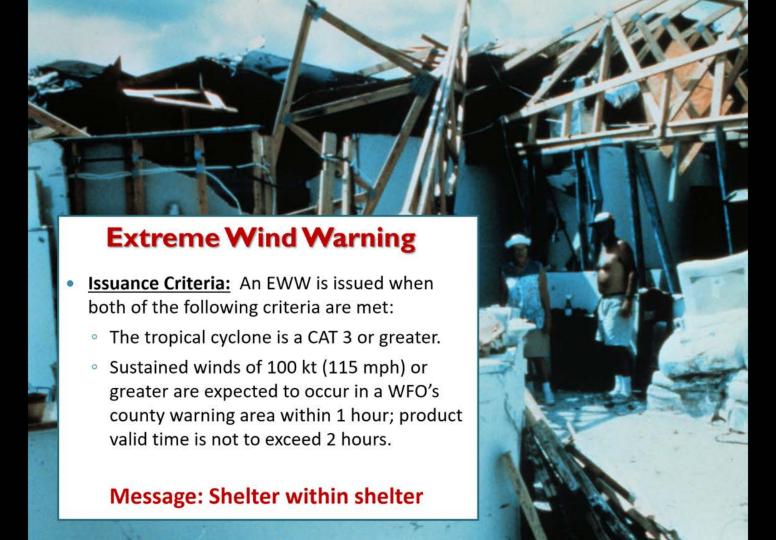
High Wind Safety Tips:



- Know your vulnerability relative to hurricane winds.
- Those living in mobile homes, high rise buildings, along the immediate coast, and at higher elevations are most susceptible.
- If you are vulnerable to high winds, relocate to safer shelter.
- Securing doors and deploying shutters can help reduce the risk of property damage.
- Securing yard objects can help reduce the chance for dangerous projectiles.



National Weather Service Melbourne, FL



Sage Advice

Breathe!

Stay Calm

Stay Focused

Be the Voice of Reason

Stay Connected

Follow Through



