## Effective Messaging:

Changing the Outcome of the Event











# Communicating Hurricane Threats & Impacts

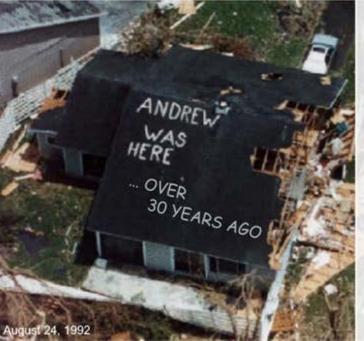
#### **David Sharp**

Meteorologist-in-Charge NOAA/National Weather Service Melbourne, FL











# Communicating Hurricane Threats & Impacts

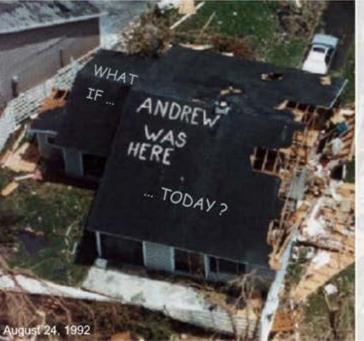
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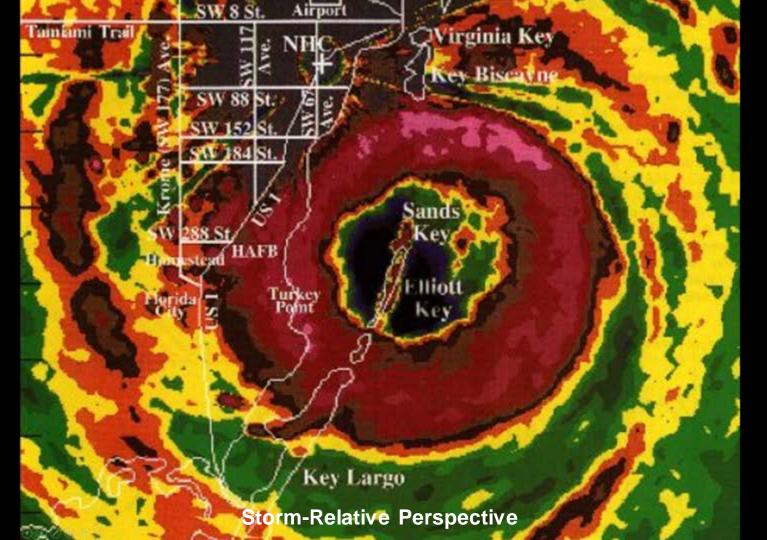




# Communicating Hurricane Threats & Impacts

#### **David Sharp**

Meteorologist-in-Charge NOAA/National Weather Service Melbourne, FL



ontanii Trail



**Location Relative Perspective** 



**People Relative Perspective** 



QUESTION: If you could go back in time to about 12-18 hours before Hurricane Andrew's landfall and take with you the knowledge of the wind impacts about to be realized, what main message would you have for the people of Homestead, FL?



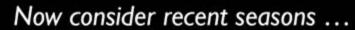


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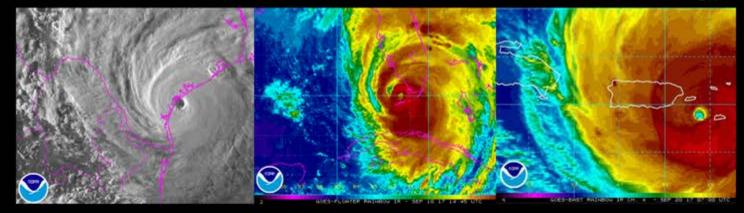
"The probability of hurricane force winds is increasing for Homestead."

"A hurricane warning remains in effect for South Florida, which includes the town of Homestead."

"Act now to protect your life! This is an extremely dangerous and potentially catastrophic wind situation for Homestead."







Hurricane Harvey

Hurricane Irma

Hurricane Maria



Hurricane Michael (2018)









It's about people!





## It's All About Impacts



"The Impact Footprint"

#### Hurricane Hazards:

- High Wind
- Storm Surge & Tide
- Flooding Rain
- Pounding Surf/Dangerous Seas
- Tornadoes & Waterspouts



Every event is unique!



## THINKING AND FEELING



Thinkers focus first on the use of things



## THINKING AND FEELING



Thinkers focus first on the use of things



Feelers Pocus first on the meaning of things



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"Act now to protect your life! This is an extremely dangerous and potentially catastrophic wind situation for Homestead."

## Messaging Types

- Community Decision-making
  - Emergency Managers
  - Community plans
  - Potential impacts relative to established weather/water thresholds and triggers



## Messaging Types

#### Community Decision-making

- Emergency Managers
- Community plans
- Potential impacts relative to established weather/water thresholds and triggers

#### · Personal Decision-making

- Public; Individuals/Families; Small Businesses
- Personal plans
- Potential impacts relative to local watches/warnings; any orders issued from local officials

Limited sophistication with some safety instruction included





## **Making Things Simple**

- <u>FACT</u>: The majority of our customers are not meteorologists, hydrologists, or oceanographers.
  - "Some are weather-wise; most are other-wise."
- To effectively communicate, we must learn to speak the language of the customer.
  - Especially during emergencies when lives are imperiled.





## **Making Things Simple**

- Our science-based hurricane information must be:
  - Distilled ... focused and succinct; nice and concise
  - Translated ... put in customer-speak
  - Interpreted ... maintain message meaning

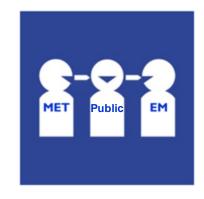




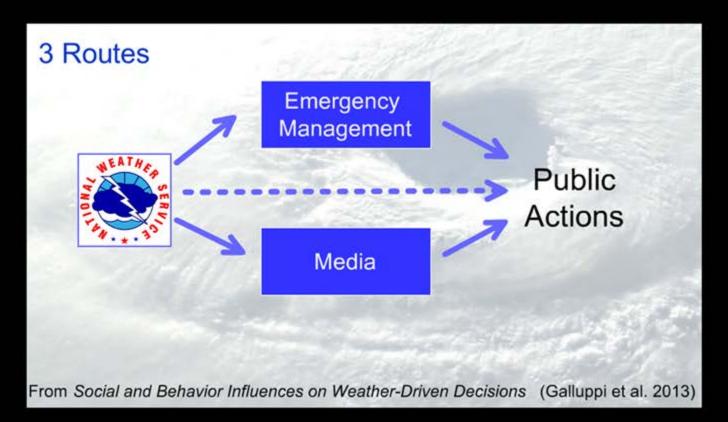
## Making Things Simple

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When messaging to the public, speak in plain language using relatable terms.



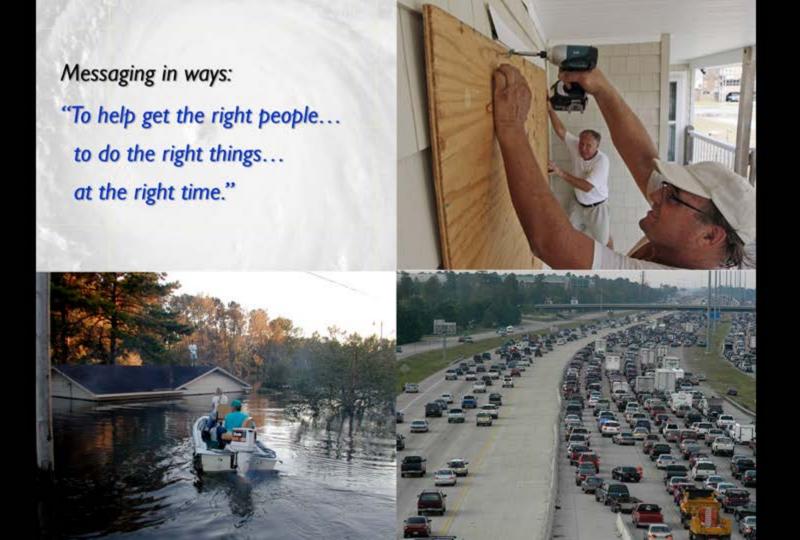
## Communication of Weather-related Hurricane Emergency Information



## **Public Safety Messaging**

- 1. Coordinate Public Safety Messages
  - in conjunction with emergency management partners
- 2. <u>Communicate</u> Public Safety Messages
  - in conjunction with media partners

An integrated approach





## Hurricane lan's Killer Water

The Story of Mitch & Mary: Residents of Fort Myers Beach, FL

Tampa Bay Times



Mitch & Mary's Home Washed Away

## The cost of staying

Many Floridians, like Mitch and Mary, made what felt like a rational decision.

They stayed because hotels were expensive, already booked or far away. They stayed because decades of hurricane experience made them sure they could ride out a storm. They stayed because leaving meant missing work. They stayed because the neighbors were, too. They stayed because they'd heard rumors there could be looters. They stayed because it was late, the roads were jammed and the gas pumps were empty.

They stayed because home felt safest.

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Mitch drowned even as Mary clung for dear life.

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## THINKING AND FEELING



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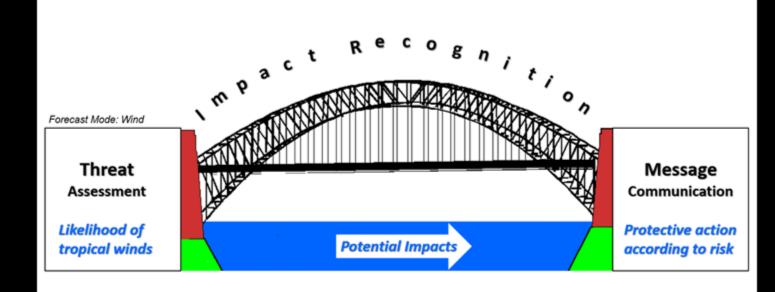
Feelers focus first on the meaning of things

"Act now to protect your life! This is an extremely dangerous and potentially catastrophic surge situation for Fort Myers."

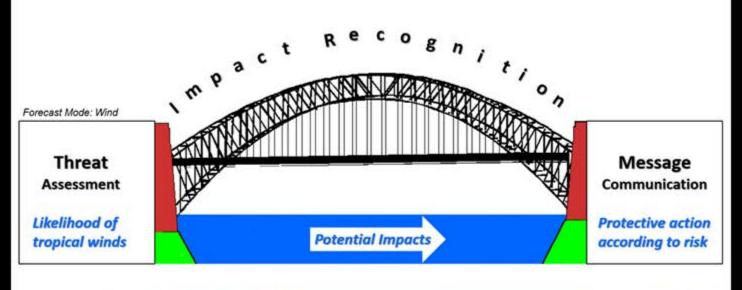




## Relatable Information = Actionable Information August 26, 2011 8:00 AM Advisory Cat 2 (marginal Cat : Large cyclone Moving north at 14 mp Good **Potential Impacts** Realized Impacts Impacts = Customer Language



<u>Impact Recognition</u>: Bridges the latest threat assessment to a well-calibrated message by considering the imperilment to life and/or potential property damage ... according to locally established thresholds and community impact descriptions.





## **Societal Vulnerability to Hurricanes**

Exposure: Incidence:



## **Societal Vulnerability to Hurricanes**

## Exposure: Incidence:

Populations at Risk

Properties at Risk

Community Preparedness



# **Societal Vulnerability to Hurricanes**

### **Exposure:**

Incidence:

Populations at Risk

Frequency / Return Period

Properties at Risk

Intensity

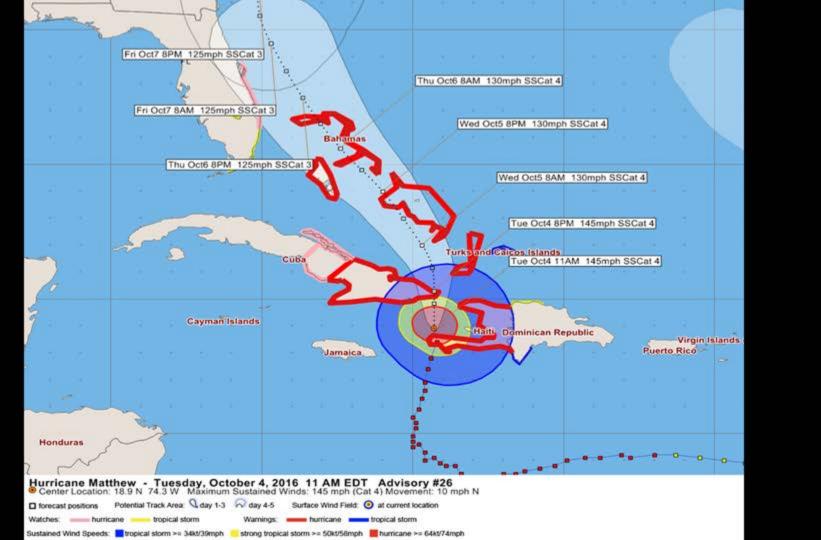
Community Preparedness



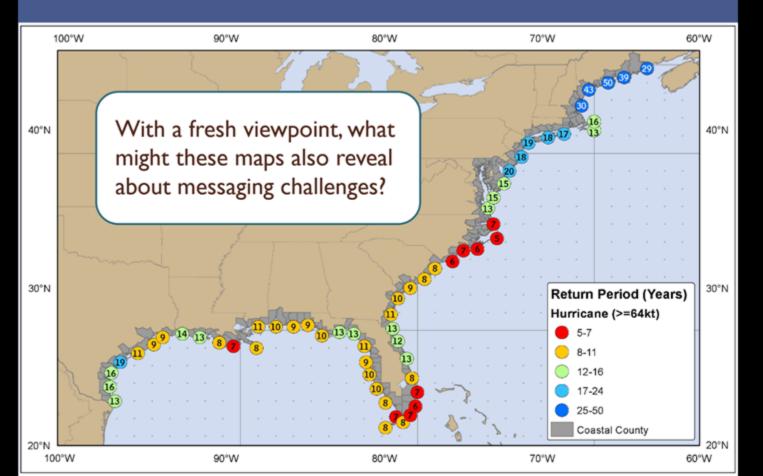
# **Societal Vulnerability to Hurricanes**

# READINESS RESPONSIVENESS RESILIENCY

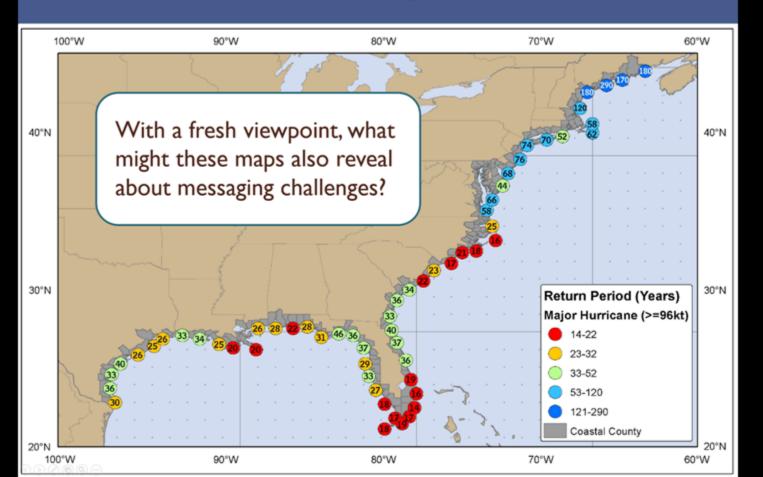




# **Return Frequencies**



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from Morrow; adapted Sharp

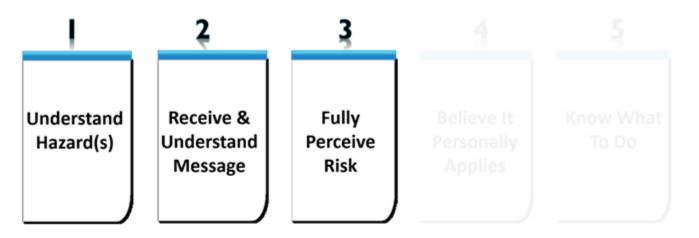
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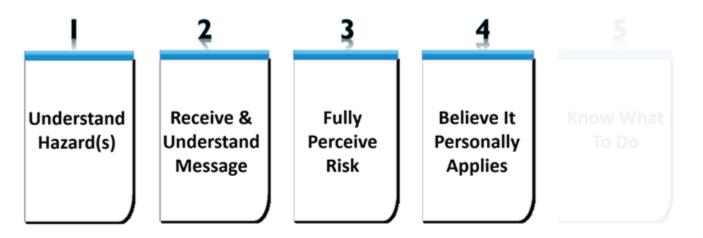
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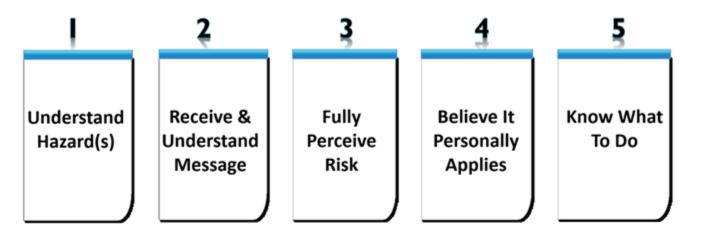
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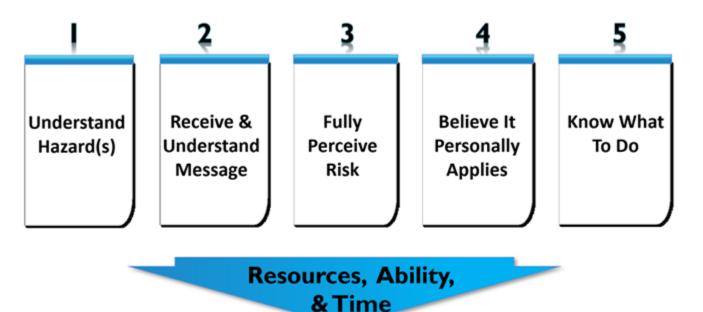
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from Morrow; adapted Sharp

#### **Appropriate Protective Action**





- A Danger of the Information Age we can now yield an overwhelming volume of weather/water data and information.
  - But, are we simply adding to the information fire hose?







- Providing increasingly more information of ambiguous utility is not helpful.
- This neither helps community decision-makers nor serves the public!
  - "Drowning in Information"
  - "Information Overload & Paralysis"
  - · "Over-Anxiety & Hurricane Fatigue"







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"If we don't want people to drown in the coming flood waters, then we shouldn't drown them with information ahead of time."







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Then there is ...

**Cascading Events**& Mega-Crises



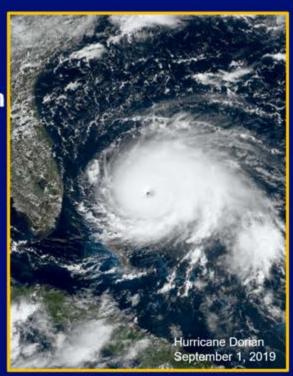
 Stress affects information processing



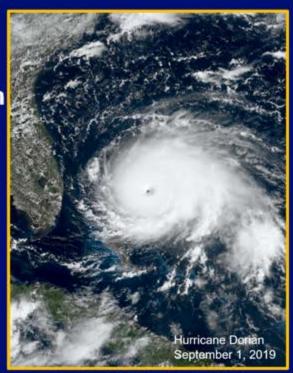
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Stay connected with your FEELERS





- Information Management Age we must move beyond the information age and onward to the information management & decision support age.
  - Providing targeted, actionable, and timely information
  - While remaining a trusted source



# Being a Trusted Source Makes the Difference



Supporting Both Community Actions & Family Actions





Craig Fugate, FEMA Director (retired)



#### For community decision-making ...



Craig Fugate, FEMA Director (retired)

- I <u>need</u> to listen to someone who is credible.
  - Credibility = Expertise + Trust



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# What is the one thing everyone wants but we cannot provide?





# What is the one thing everyone wants but we cannot provide?

# ... a perfect forecast !!!





# What, then, should be our intent?



### What, then, should be our intent?



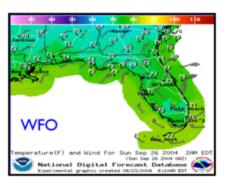


"Our mutual intent is to change the outcome of the event!"

# We ...

Are comfortable with conveying our latest forecast



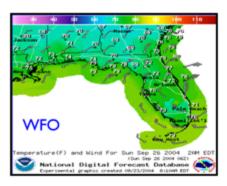


#### We ...

- Are comfortable with conveying our latest forecast
- But still struggle with conveying forecast uncertainty
  - Rules of Thumb (subjective; empirical)
  - Error Cone (track errors only)

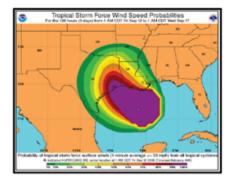




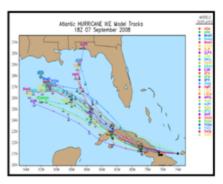


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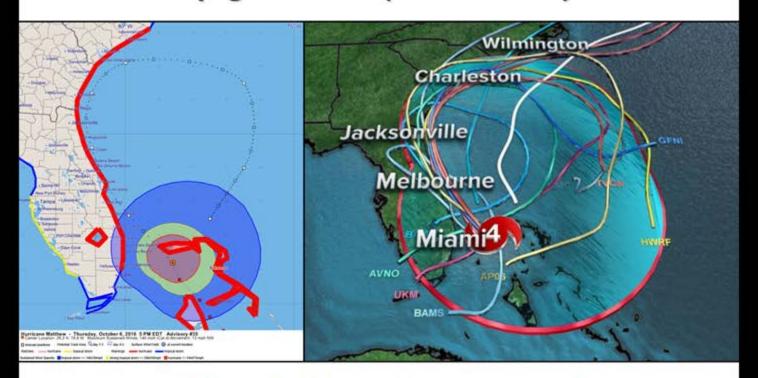
- Are comfortable with conveying our latest forecast
- But still struggle with conveying forecast uncertainty
  - Rules of Thumb (subjective; empirical)
  - Error Cone (track errors only); Spaghetti Plots (for confidence)
  - Wind Speed Probabilities (for critical thresholds)





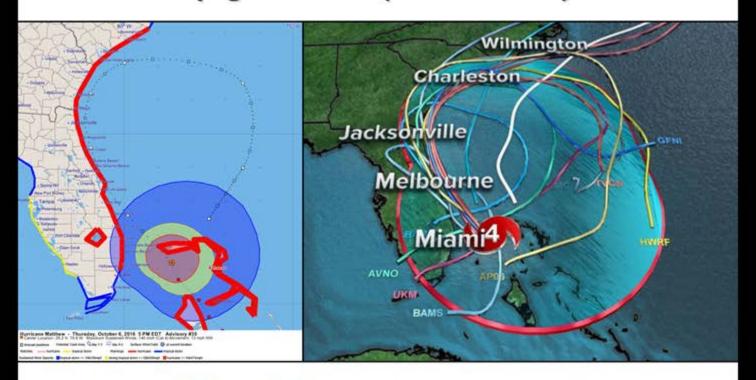


#### Spaghetti Plots (as seen on TV)



What's the main message?

#### Spaghetti Plots (as seen on TV)



# What's the main message?

Helping? ... or ... Hurting?

## **Scenario Types for Supporting Decisions**



**Latest Forecast** 

**Most Likely Scenario** 

**Most Likely Alternate Scenario** 

Reasonable Worst Case Scenario

Reasonable Best Case Scenario

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#### **Situation Overview**

East Central Florida & Adjacent Coastal Waters

#### According to the latest forecast...

- A most likely scenario still keeps Matthew to the east of the Florida Peninsula.
  - Offering significant marine and coastal/beach concerns to ECFL
- Yet Matthew may move left of track as it approaches.
  - Increasing concern for tropical wind and surge impacts along the coast



The probability for tropical storm force winds at Fort





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Key Point: It is possible for a major hurricane to be in our vicinity (ECFL) by mid-late week.



The probability for tropical storm force winds at Fort





## Situation Overvie

East Central Florido & Adjuster Constal Water

The probability for implied the returns which at their

Accom

## Key Point & Public Safety Message:

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#### Situation Overview



East Central Filtrelly & Adjuster Coastal Water

Places 11, is 24th. That's should all in a Cause. The Lyn

Accord

## **Key Point & Public Safety Message:**

It is possible for a major hurricane to be in our vicinity by mid-late week.

Stay informed of the latest forecast. Review your hurricane emergency plan and check your seasonal supplies.

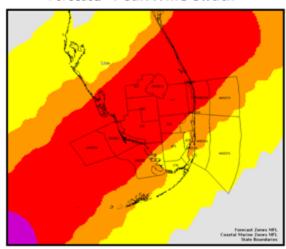




# To be safe, to what extent should preparations be made?

Wind Threat
Potential for wind greater than 110 mph
Potential for wind 74 to 110 mph
Potential for wind 58 to 73 mph
Potential for wind 39 to 57 mph
Wind less than 39 mph

Forecast: "Peak Wind Swath"



#### **Most Likely Scenario**

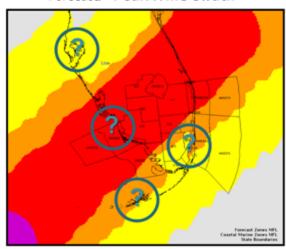
No Safety Margin



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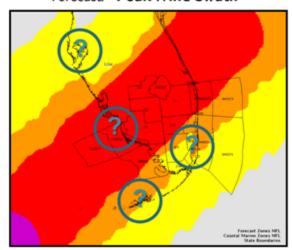
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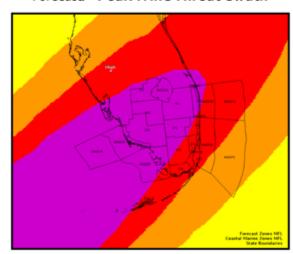
Forecast: "Peak Wind Swath"



**Most Likely Scenario** 

No Safety Margin

Forecast: "Peak Wind Threat Swath"



#### Reasonable Worst Case Scenario

Wide Safety Margin



### Threat Assessments x 4



#### Wind

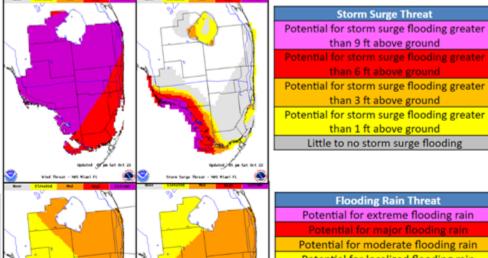
#### Storm Surge

#### Wind Threat

Potential for wind greater than 110 mph Potential for wind 74 to 110 mph

Potential for wind 58 to 73 mph Potential for wind 39 to 57 mph

Wind less than 39 mph



#### Potential for an outbreak of tornadoes Potential for many tornadoes Potential for several tornadoes Potential for a few tornadoes

**Tornado Threat** 

Tornadoes not expected

#### Flooding Rain Threat

Storm Surge Threat

Potential for storm surge flooding greater

than 9 ft above ground

Potential for storm surge flooding greater

than 6 ft above ground

than 3 ft above ground

than 1 ft above ground Little to no storm surge flooding

Potential for extreme flooding rain Potential for major flooding rain Potential for moderate flooding rain Potential for localized flooding rain

Little to no potential for flooding rain

**Tornadoes** 

Fluoring Rain Throat - NAS Migel FL Flooding Rain

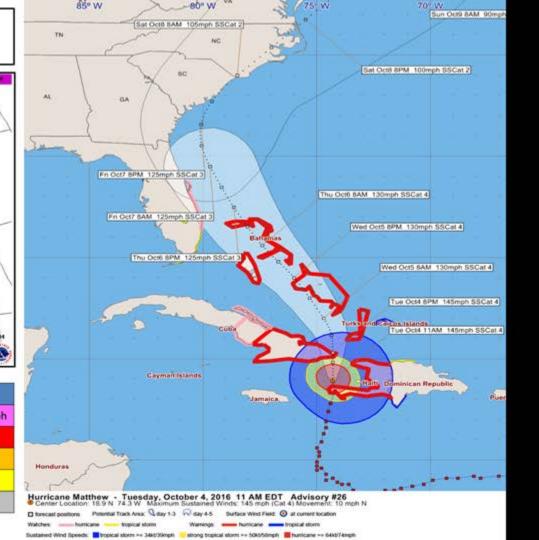


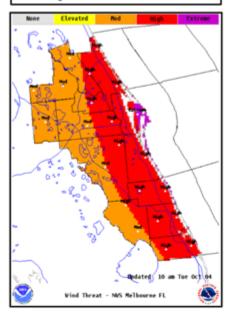
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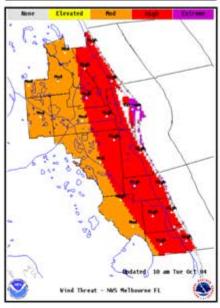
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## Key Point & Public Safety Message:

The threat to our area from Hurricane Matthew has increased. A hurricane watch is now in effect.



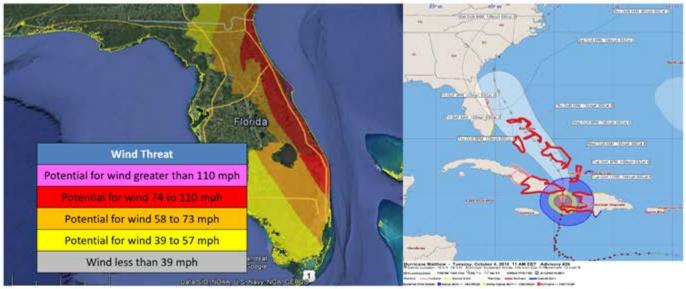
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## Key Point & Public Safety Message:

The threat to our area from Hurricane Matthew has increased. A hurricane watch is now in effect.

People located in coastal counties should prepare for the threat of hurricane force winds while those on barrier islands should make ready for possible extreme winds. Listen for evacuation orders, and heed them if issued.

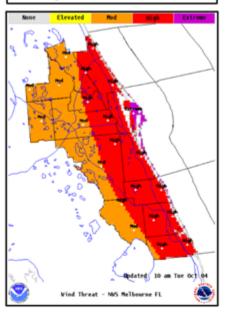
## Wind Threat Mosaic (HTI)



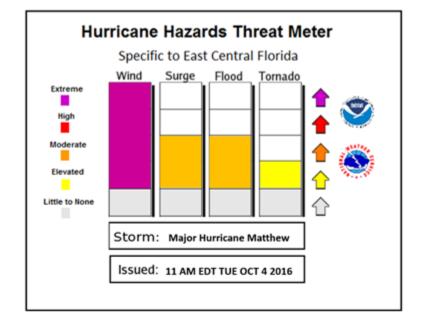








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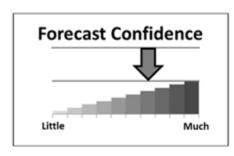
## Composite Hazards Bar Chart

## Hazards Assessment



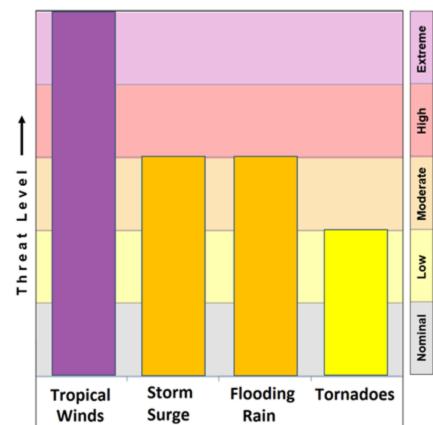


Hurricane Irma



#### Main Hazards:

- · Extreme wind threat
- Other Hazards:
  - · Moderate threat of storm surge
  - · Moderate threat of flooding rain



#### **Situation Overview**

#### East Central Florida & Adjacent Coastal Waters

- This is a very serious situation! Major Hurricane Matthew is headed for ECFL!
- Hurricane Warnings are now in effect for all ECFL counties, except for Lake County where a Tropical Storm Warning is now in effect.

Key Point: A rare and historic hurricane event in the making.

The situation is very serious!
Wind and surge impacts to coastal counties could be devastating.





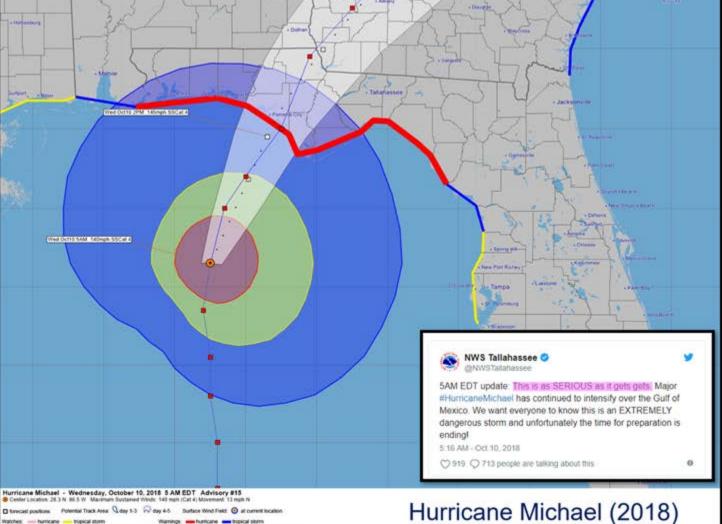


"[Brace yourselves for a] heartbreaking loss of life. Hurricane Matthew is likely to make history ... and we don't want you to be part of that history."





...HURRICANE EMERGENCY: This is an Extremely Dangerous Situation...



Suntained Wind Speeds: 📕 tropical storm += 3495/3limph 💛 strong tropical storm += 50k5/5limph 📕 hurricane += 6467/4mph

Hurricane Michael (2018)

#### Hurricane Irma (2017)



## A simple, but highly effective, hurricane message!

Cause: Extreme Wind/Surge

Effect: "Nowhere will be safe"



## Using "BIG" Words

Great motivators, but use sparingly.



# Some Things You Should Know



- 1. Hurricane Irma remains powerful and very dangerous !!!
  - Irma likely to bring extreme winds to South and Central Florida late this weekend Sustained winds could be greater than 110 mph along with higher guess Hurricane Watches have been issued for parts of ECFL.

    - Hurricane watches are in effect for the Treasure Coast and near Lake Okeechobee Additional watches and initial warnings likely issued tomorrow To be safe - evacuations/preparations should be completed before Saturday afternoon

## 3. Lives and livelihoods are greatly imperiled !!!

- The threat to life and property is extreme; wind damage may be devastating
- Potential impacts from storm surge and flooding rain are also of particular concern
- Tornadoes will become an increasing concern with any westward shift in track

Public Safety Message: "Listen to local officials. Evacuate of ordered to do se. If you are vulnerable to high winds, make plans to relocate to safer shelter. Now is the time to ready yourself and your loved ones for a possible extreme hurricane event."

9/7/2017 11:30 PM

For East Central Florida & Adjacent Coopel Waters

#### The Power of



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9/7/2017 11:30 PM

For East Central Florida & Adjacent Coopel Waters

The Power of





## Hurricane Dorian (2019)

Rantin-

522 PH 80T Sun Sep 1 2019

... MARTCANE WARNING IN EFFECT...

#### Martin County Stuart, FL

A Hurricane Warning means hurricane-force winds are expected somewhere within this area within the next 36 hours

A Storm Surge Warning means there is a danger of life-threatening Immodelion, from rising water moving inlams from the constline, samewhere within this area within the next 36 hours

- \* LOCATIONS AFFECTED
  - Stuart
  - Nobe Sound

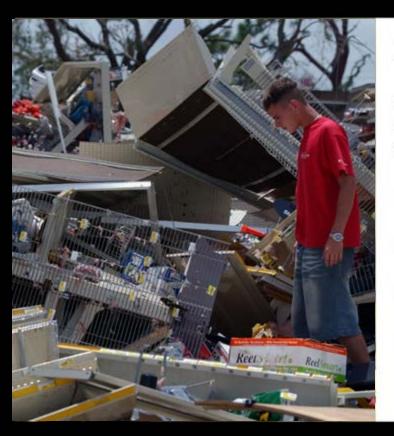
#### \* NIND

- LATEST LOCAL FORECAST: Equivalent Tropical Storm force wind
  - Peak Wind Forecast: 40-50 mph with gusts to 75 mph
  - Window for Tropical Storm force winds: early Monday morning until early Wednesday morning
- POTENTIAL THREAT TO LIFE AND PROPERTY: Potential for wind 74 to 110 mph
  - The wind threat has remained nearly steady from the previous assessment.
  - PLAN: Flan for life-threatening wind of equivalent CAT 1 or 2 hurricane force due to possible forecast changes in track, size, or intensity.
  - PREPARE: Remaining efforts to protect life and property should be urgently completed. Prepare for considerable wind
  - ACT: Nove to safe shelter before the wind becomes hazardous
- POTENTIAL IMPACTS: Extensive
- Considerable roof damage to stordy buildings, with some having window, door, and garage door failures leading to structural damage. Nobile homes severally damaged, with some destroyed. Damage accentuated by airborne projectiles. Locations may be uninhabitable for meeks.
- Many large trees snapped or uprooted along with fences and roadway signs blown over.
- Some roads impossable from large debris, and more within urban or heavily wooded places. Several bridges, causeways, and access routes impossable.
- Large areas with power and communications outages.

### Florida's Space & Treasure Coasts

#### WIND

- POTENTIAL THREAT TO LIFE AND PROPERTY: Potential for wind 74 to 110 mph
  - The wind threat has remained nearly steady from the previous assessment.
  - PLAN: Plan for life-threatening wind of equivalent CAT 1 or 2 hurricane force due to possible forecast changes in track, size, or intensity.
  - PREPARE: Remaining efforts to protect life and property should be urgently completed. Prepare for considerable wind damage.
  - ACT: Move to safe shelter before the wind becomes hazardous.



#### Threat Statements:

Actionable information that is proportional to the threat and according to phase of the event.

- Media Sound Bites
  - Interviews; Products/Services
- Social Media Posts
  - FaceBook; Twitter; Instagram
- Facilitate Media Messaging
  - NWSChat; TV Crawls
- Facilitate EM Messaging
  - Smart Devices/Signs
  - IDSS Briefings



## Hurricane Dorian (2019)

TIMP LA

\$22 PM 807 Sun Sep 1 2019

... MUNRICANE WARNING IN EFFECT...

...STORM SURSE WHANDAS IN EFFECT ...

#### Martin County Stuart, FL

A Murricane Warning means hurricane-force winds are expected somewhere within this area within the next 16 hours

A Store Surge Warning means there is a danger of life-threataning inundation, from rising water moving inland from the coestline, somewhere within this area within the next 36 hours

\* LOCATIONS APPRICTED

- Stuart
- Robe Sound

HIND

- LATEST LOCAL FORECAST: Equivalent Tropical Store force wind
  - Peak Mind forecast: 46-50 mph with gusts to 75 mph.
     Mindow for Tropical Storm force minds: early Monday morning until early Mednesday morning.
- POTENTIAL THREAT TO LIFE AND PROPERTY: Potential for wind 74 to 118 main
  - The wind threat has remained nearly steady from the previous assessment.
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  - ACT; Nove to safe shelter before the wind becomes hazardous.

#### POTENTIAL DIPACTS: Extensive

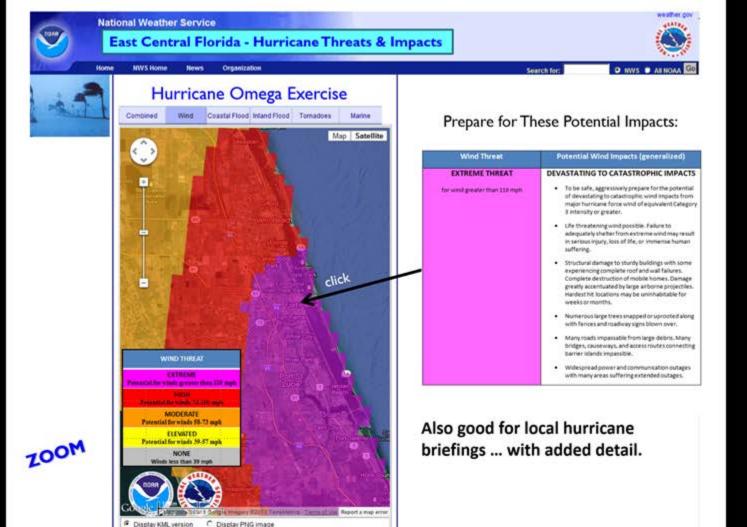
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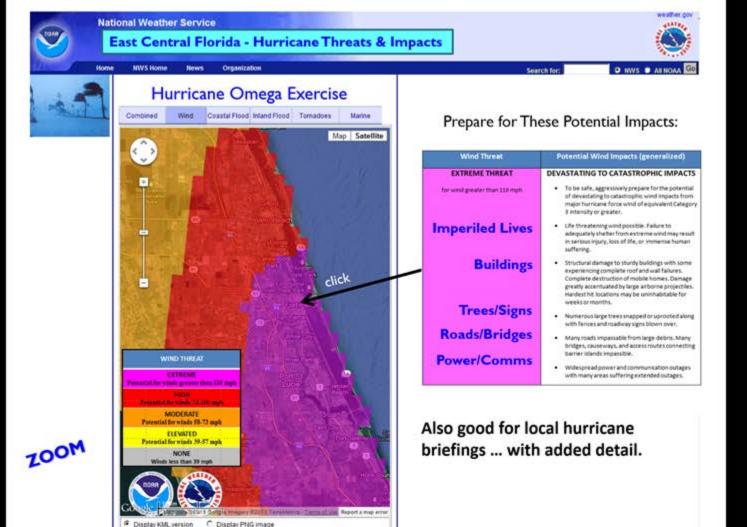
### Florida's Space & Treasure Coasts

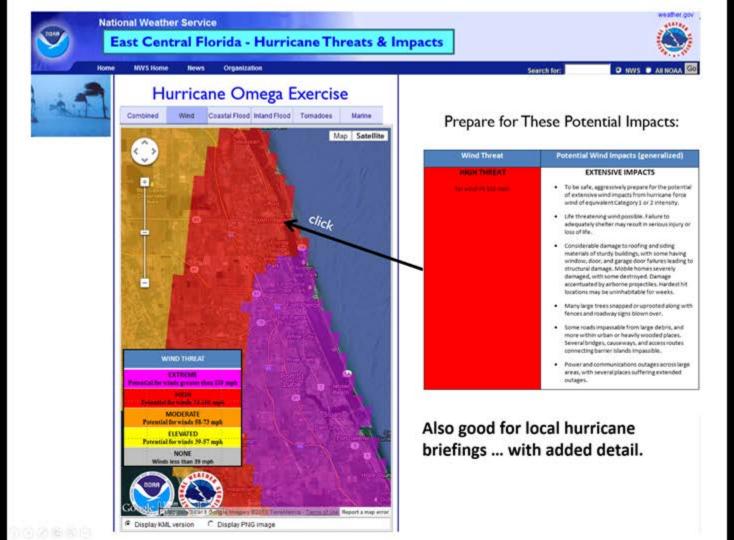
WIND

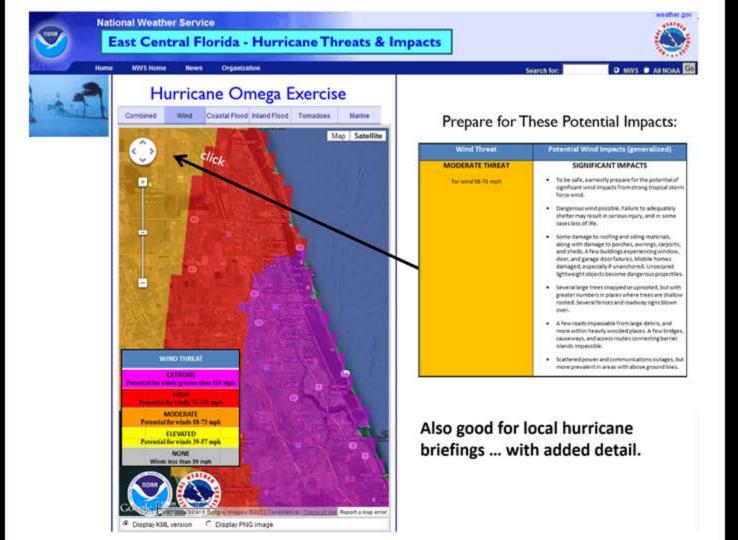
RELATABLE INFORMATION

- POTENTIAL IMPACTS: Extensive
  - Considerable roof damage to sturdy buildings, with some having window, door, and garage door failures leading to structural damage. Mobile homes severely damaged, with some destroyed. Damage accentuated by airborne projectiles. Locations may be uninhabitable for weeks.
  - Many large trees snapped or uprooted along with fences and roadway signs blown over.
  - Some roads impassable from large debris, and more within urban or heavily wooded places. Several bridges, causeways, and access routes impassable.
  - Large areas with power and communications outages.









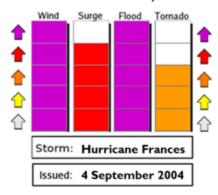


## **All Hazards Assessments**



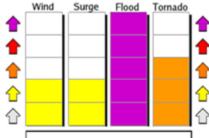
#### **Hurricane Frances - All Hazards**

Saint Lucie County, FL



#### Tropical Storm Fay - All Hazards

Lat/Lon 28.12N 80.62W



Storm: Tropical Storm Fay

Issued: 19 August 2008

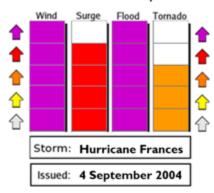


## **All Hazards Assessments**



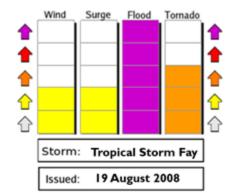
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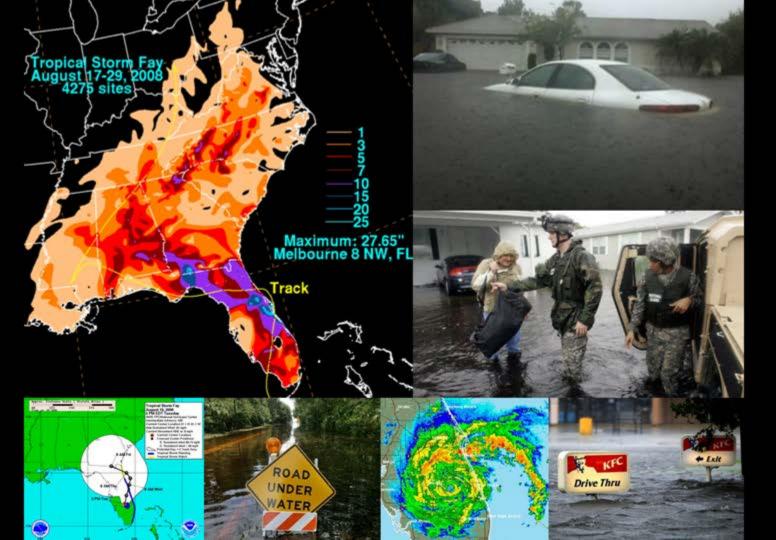
Lat/Lon 28.12N 80.62W



"Emoticons" to help overcome language barriers?



**Community Distress Index** 



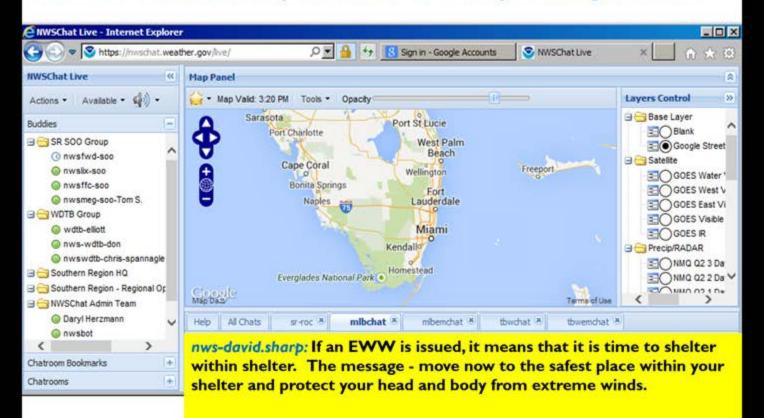
# Using Social Media to Communicate Public Safety Messages

#### Kimberly Prosser, Former Director Brevard County Emergency Management

- EM & WFO sharing and commenting on each others' Facebook posts and re-tweeting on Twitter increases the ...
  - Timeliness of information received
  - Visibility of posts and agencies themselves
  - Credibility as one agency bolsters credibility of the other
  - Accuracy as EMs no longer need to rewrite WFO alerts/emails
  - Interaction public is likely to interact with both entities
  - Reach each agency's audience is largely unique
  - Opportunity to inform one more citizen.

## **NWSChat**

Use of NWSChat to keep the media "on message" during the event.





543 am | Extreme Wind Warning for Brevard [FL] till Oct 7, 7:15 AM EDT forecast.weather.gov/product.php?si ...

"time to shelter within shelter" Aust got the alert here in Cocce Beach. seh. At say so # harconstitution Externe titled homing in the size (E.170, lost \$27, Take strefer you. 4985) £7 59

#### Fact Sheet:

#### Extreme Wind Warnings





Extreme hurricane winds ... are associated with the eyewall of major hurricanes of Category 3, 4, or 5 intensity. When they threaten, lives are greatly imperiled even for those who have already sheltered from the storm. For any given city or town along the coast, the occurrence of such deadly winds is rare. However, when they do occur skies become filled with flying debris as large objects become airborne. Damage can be devastating to catastrophic as buildings once thought to be safe are blown apart by winds exceeding 110 mph. During Hurricane Andrew (1992), the winds reached 165 mph in South Florida and caused many to scramble in search of a safer place within whatever was left of their home or shelter as extreme winds blew all around them.

Whenever extreme hurricane winds threaten, the local National Weather Service office now issues an Extreme Wind Warning (EWW) at the imminent onset (about 1 hour before arrival) of winds greater than 110 mph. The intent is to leverage the final opportunity to save lives by encouraging people to move to the safest place within their home or shelter. Since it's hard to know exactly when or where the narrow path of extreme winds will

ultimately occur with a major hurricane, the EWW offers last chance information to save lives.

#### When extreme wind warnings are issued ...

- Move to the safest place within your home or shelter such as a small interior room or hallway.
- If possible, take your flashlight and cell phone with you. Keep your shoes on (closed-toe).
- Protect your head and body making good use of pillows, cushions, helmets, etc.
- Take the same protective action as if a violent tornado was approaching.

Shelter within Shelter ... the recommendation to urgently move to the safest place within your hurricane shelter.



National Weather Service Melbourne, FL

#### **Local Fact Sheets**

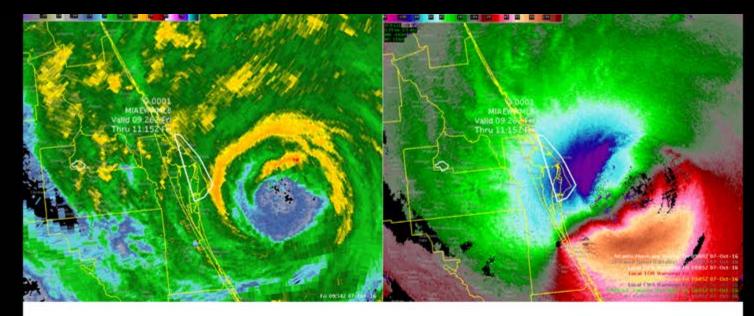
Pre-made hand-outs; ready to give to reporters

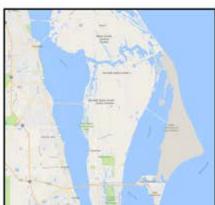






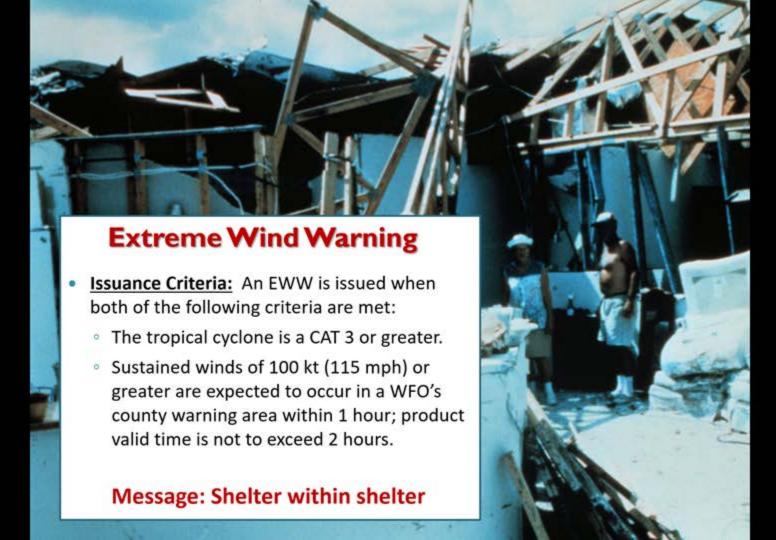






Extreme Winds & Major Hurricane Matthew





## Sage Advice

Breathe!

Stay Calm

Stay Focused

Be the Voice of Reason

Stay Connected

Follow Through



